

# Public Document Pack

AT A MEETING of the Cabinet of HAMPSHIRE COUNTY COUNCIL held at the Castle, Winchester on Tuesday, 13th July, 2021

Chairman:

\* Councillor Keith Mans

\* Councillor Rob Humby  
\* Councillor Roz Chadd  
\* Councillor Liz Fairhurst  
\* Councillor Steve Forster

\* Councillor Edward Heron  
\* Councillor Russell Oppenheimer  
\* Councillor Stephen Reid  
Councillor Jan Warwick

Also present with the agreement of the Chairman: Councillors Carpenter, Hayre, Philpott and Porter.

## **Broadcast Statement**

The Chairman announced that the meeting was being recorded for broadcast on the County Council's website and would be available for repeated viewing. The press and members of the public were also permitted to film and broadcast this meeting. Those remaining at the meeting were consenting to being filmed and recorded, and to the possible use of those images and recording for broadcasting purposes.

## **1. APOLOGIES FOR ABSENCE**

Apologies were received from Councillor Warwick

## **2. DECLARATIONS OF INTEREST**

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Personal interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

## **3. MINUTES OF PREVIOUS MEETING**

The minutes of the previous meeting were reviewed and agreed

## **4. DEPUTATIONS**

There were no deputations on this occasion. It was noted that Councillor Jackie Porter would speak on two items on the agenda.

## 5. **CHAIRMAN'S ANNOUNCEMENTS**

The Chairman welcomed Members to the first in person Cabinet meeting for 15 months. He noted that this was the Chief Executive's final Cabinet meeting before retirement and on behalf of Cabinet, thanked him for his contribution to Hampshire.

At the request of the Chairman, the Executive Lead Member for Economy, Transport and Environment gave an update on recent flooding in the County. It was noted that some evacuations had been necessary and Cabinet thanked the teams who had worked through the night to respond to the situation.

## 6. **A PROGRESS REPORT OF THE COUNTY COUNCIL'S RESPONSE TO THE COVID-19 CRISIS**

Cabinet received a report of the Chief Executive providing an update on the County Council's response to the Covid-19 crisis.

The Chief Executive and the Director of Public Health highlighted a number of key developments set out in the report relating in particular to the national move to step four, the effectiveness of the vaccination programme and its impact on transmission amongst different age groups. It was noted that those who had not yet been vaccinated were being encouraged to come forward and that PCR testing capacity had been increased.

Members heard that the emergency response structure within the Council had been wound down and all work was now overseen by CMT. Highlighting the £6-7 billion loss to the local economy, it was recognised that the County Council would play a key role in economic recovery. The exceptional work being carried out within Adults Health and Care was noted as was the support that was being provided to schools. The outcomes of the collective wisdom project, in particular plans for a return to the office and taking forward beneficial changes arising from the pandemic were reported.

Cabinet welcomed the report, acknowledging the success of the vaccine, the preparations being made for the return to school in September and the advances in technology that had been made. It was recognised that partnership working would be central to recovery.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

## 7. **2020/21 – END OF YEAR FINANCIAL REPORT**

Cabinet considered a report of the Director of Corporate Resources providing a summary of the 2020/21 final accounts.

With reference to the report, the overall financial position for the Council and the respective departmental positions were outlined, noting that all were within budgeted expenditure and savings had been delivered. Proposed funding

allocations to highways maintenance and operation resilience, to fund the return to office and hybrid working, to support the Queen's platinum jubilee celebrations and for health and safety were detailed and discussed.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

#### **8. HCC CLIMATE CHANGE INITIATIVES**

Cabinet considered a report of the Director of Culture, Communities and Business Services regarding Climate Change Initiatives.

The proposal to spend £1.2 million on a two year programme of pilot projects to take forward a range of climate change opportunities around the County Council was detailed and welcomed by Members. It was recognised that each scheme had the potential for wider long term benefit through leading by example and that engagement with young people through a number of the projects was especially beneficial.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

#### **9. HAMPSHIRE BROADBAND PROGRAMME – UPDATE AND TOP UP VOUCHER PROPOSAL**

Cabinet considered a report of the Director of Culture, Communities and Business Services regarding progress with the Superfast Broadband Programme and highlighting developments in government's new Project Gigabit.

With the agreement of the Chairman, Councillor Porter addressed Cabinet. She welcomed the report and the additional funding, but expressed concern regarding cost increases caused by community fibre partnerships being encouraged to add remote properties to their plans.

The report was and details of how the new scheme would work was introduced. It was noted that it was government administered and would operate on a first come, first served basis. The financial model was set out and it was confirmed that all the money was likely to be spent as costs were rising in this area. Recognising the importance of a fast broadband connection, Cabinet were pleased that the County Council was able to provide support in this way.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

#### **10. NATIONALLY SIGNIFICANT INFRASTRUCTURE PROJECTS AND DEVELOPMENT CONSENT ORDERS**

[In relation to this item, Councillor Heron declared a personal interest as a planning consultant, who does not work on NSIPS]

Cabinet considered a report of the Director of Economy, Transport and Environment regarding Nationally Significant Infrastructure Projects (NSIPS) and Development Consent Orders.

With the agreement of the Chairman, Councillor Porter addressed Cabinet, highlighting concerns on a number of practical areas of the process, including the consideration of water quality, cross-authority working and the pressure to meet deadlines.

In introduction to the report, the context and process of NSIPS was set out, it was explained that there were numerous situations where they would be used in Hampshire and it was expected that in the future they would speed up decision making. It was acknowledged that they were resource intensive and therefore the report sought to address how they should be handled going forward through guiding principles.

Cabinet recognised that the report had evolved through previous learning and reflected the County Council's role of providing technical advice, but needed to be able to cover the cost of doing so. It was noted that although there was greater incentive for applicants anticipating a positive input from the County Council, everyone would benefit from a clear process for timely advice.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

#### **11. M27 JUNCTION 10 WELBORNE**

Cabinet considered a report of the Director of Economy, Transport and Environment regarding the M27 Junction 10.

The report updated Cabinet following two previous reports. It was confirmed that as a result of regular meetings with all involved since February a maximum funding envelope of £97 million was now available; the Highways England role had been defined and an MoU would be signed providing a safety net against cost increases; and the grant would be split between the motorway junction and other areas of development. It was recognised that some risks of cost overrun remained but that everything was now in place for the project to be delivered with a Section 106 agreement due to be signed shortly and planning permission progressing. Cabinet noted that a project of this scale was only possible due to Hampshire's size, capacity and knowledge.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

#### **12. SERVING HAMPSHIRE – 2020/21 YEAR END PERFORMANCE REPORT**

Cabinet considered a report of the Assistant Chief Executive regarding the 2020/21 Year End Performance Report.

In consideration of the report, Cabinet noted that overall performance was judged to be good and recognised the achievement of this in light of the unprecedented challenges and pressures of the Covid crisis. It was heard that

the report had been considered by the Policy and Resources Select Committee and that judgements were based on external assessment where possible. The report of the Local Government and Social Care Ombudsman was received and noted.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

13. **SERVING HAMPSHIRE STRATEGIC PLAN 2021-2025 AND CORPORATE PERFORMANCE MANAGEMENT FRAMEWORK**

Cabinet considered a report of the Assistant Chief Executive regarding the Serving Hampshire Strategic Plan 2021-2025 and Corporate Performance Management Framework.

The proposed updated strategic plan and amended performance management framework deriving from it were presented to Cabinet. It was confirmed that this arose through a regular four yearly review to refresh the strategic plan following the election of a new administration. Cabinet welcomed the incorporation of recommendations from the Hampshire 2050 Commission as well as an enhanced focus on climate change.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

14. **CONSTITUTIONAL MATTERS**

Cabinet considered and noted a report of the Chief Executive regarding changes to the allocation of Executive Functions.

The recommendations set out in the report were considered and agreed. A decision record is attached to these minutes.

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Chairman,

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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	13 July 2021
<b>Title:</b>	A Progress Report of The County Council's Response to the COVID-19 Crisis
<b>Report From:</b>	Chief Executive

**Contact name:** John Coughlan, Chief Executive

**Tel:** 01962 845252

**Email:** john.coughlan@hants.gov.uk

#### 1. The decision:

That Cabinet

1.1 Note the contents of this report as a further summary of the exceptional events and responses by the County Council concerning the COVID-19 crisis, bearing in mind that this remains a high-level analysis of what continues to be such a substantial and fast changing set of responses.

1.2 Note the consideration of the impact of and response to the changes in national restrictions including the Prime Minister's announcements leading to the lifting of lockdown restrictions and how those phases will impact on the County Council.

1.3 Note the further progress of the vaccination programme to date in Hampshire.

1.4 Note that the County Council's operational crisis management arrangements are finally being dismantled with a full return to ordinary operational governance arrangements.

1.5 Note the fuller analyses contained in this report of continued recovery work, through the Collective Wisdom project for internal recovery and the approach to economic recovery for the County externally.

1.6 Continue to recognise the on-going exceptional commitment and flexibility of the staff of the County Council as the crisis has progressed.

#### 2. Reasons for the decision:

2.1 To note the ongoing response to the Covid 19 crisis and recognise the exceptional efforts of all involved.

**3. Other options considered and rejected:**

3.1 None

**4. Conflicts of interest:**

4.1 Conflicts of interest declared by the decision-maker: None

4.2 Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel:** None

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable

**7. Statement from the decision maker:**

<b>Approved by:</b>  -----  Chairman of Cabinet Councillor Keith Mans	<b>Date:</b>  13 July 2021
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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	13 July 2021
<b>Title:</b>	2020/21 – End of Year Financial Report
<b>Report From:</b>	Deputy Chief Executive and Director of Corporate Resources

**Contact name:** Rob Carr, Head of Finance

**Tel:** 01962 847508

**Email:** Rob.carr@hants.gov.uk

#### 1. The decision:

That Cabinet

- 1.1 Notes the year end position in respect of Covid-19 costs and losses as outlined in Section D.
- 1.2 Notes the outturn position set out in Section E.
- 1.3 Notes the use of £30m of contingencies as part of the Covid Financial Response package as previously agreed by County Council.
- 1.4 Approves the allocation of unspent central budgets of £14.7m for the specific purposes set out in section F.
- 1.5 Approves one off funding of up to £64,000 from contingencies in the current year and recurring funding of £110,000 from 2022/23 onwards for additional senior capacity to support the health and safety and risk functions across the County Council. The outcome of a further review of health and safety roles will be built into the base budget as part of the budget setting process for next year.
- 1.6 Approves the increase of service capital programme cash limits for 2021/22 to reflect the carry forward of capital programme schemes totalling £99.7m and shares of capital receipts totalling £0.113m as set out in Appendix 3.
- 1.7 Approves the addition to the capital programme, as outlined in Section I, a scheme to reconfigure Rookwood office accommodation with an estimated cost of £430k to be funded from capital receipts and revenue contributions from the fund proposed in section F of this report.

- 1.8 Approves the increase in the capital programme value for the A3090 Winchester Road/Halterworth Lane Junction, Romsey junction improvements scheme, from £0.574 million to £1.3 million with the increase to be funded from developer contributions as outlined in Section I.
- 1.9 Recommends to the County Council approval of the County Council's treasury management activities and prudential indicators set out in Appendix 2.

**2. Reasons for the decision:**

- 1.1. To provide a summary of the 2020/21 final accounts and make recommendations to Council on treasury management activities and prudential indicators.

**3. Other options considered and rejected:**

- 3.1 None

**4. Conflicts of interest:**

- 4.1 Conflicts of interest declared by the decision-maker: None
- 4.2 Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel: None**

**6. Reason(s) for the matter being dealt with if urgent: Not applicable**

**7. Statement from the decision maker:**

<b>Approved by:</b>  -----  Chairman of Cabinet Councillor Keith Mans	<b>Date:</b>  13 July 2021
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- 4.1 Conflicts of interest declared by the decision-maker: None.
- 4.2 Conflicts of interest declared by other Executive Members consulted: None.
5. **Dispensation granted by the Conduct Advisory Panel:** None.
6. **Reason(s) for the matter being dealt with if urgent:** Not Applicable.
7. **Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**13 July 2021**

**Councillor Keith Mans  
Chairman of Cabinet**

## HAMPSHIRE COUNTY COUNCIL

### Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	13 July 2021
<b>Title:</b>	Hampshire Broadband Programme – Update and Top Up Voucher Proposal
<b>Report From:</b>	Director of Culture, Communities and Business Services

**Contact name:** Patrick Blogg

**Tel:** 03707 796865      **Email:** Patrick.Blogg@hants.gov.uk

#### 1. **The decision:**

That Cabinet:

- 1.2 Note and endorse the success of the current Superfast Broadband Programme to date.
- 1.3 Note the government's new Gigabit Programme which is starting to gain momentum and that the opportunities this provides for Hampshire will become clearer over the coming months.
- 1.4 Note the success of the 2020/21 Gigabit Voucher Scheme Top Up fund and approve the implementation of a limited £1M Hampshire top up to government's current UK Gigabit Voucher Scheme, to be funded through future programme gainshare and for communities on a first come first served basis until the fund is exhausted.
- 1.5 Note that broadband infrastructure will play a critical role in supporting policies to mitigate and tackle climate change.

#### 2. **Reason(s) for the decision:**

- 2.1 Since the inception of the Superfast Broadband Programme, the importance of broadband infrastructure in Hampshire has continued to grow. The Coronavirus pandemic has only served to highlight just how important digital connectivity is for economic and community wellbeing, and has shone a spotlight on the necessity of broadband as an enabler.
- 2.2 The Superfast Broadband Programme started in 2013 and through close working with our delivery partner, Openreach, and the central government team at the Department for Digital, Culture, Media, and Sport (DCMS), the programme has delivered approximately 115,000 superfast connections to date, nearly 12,000 of which are full fibre. The programme delivery is expected to conclude in summer 2022 delivering coverage of superfast broadband to around 97% of premises in the County.

- 2.3 In addition to the core programme, voucher schemes developed and administered by government have proved a successful route to extending gigabit-capable speeds to more communities. Hampshire County Council provided a top up to extend the value of the previous gigabit voucher scheme, and this has helped bring gigabit-capable broadband to over 2,000 premises across 23 different community projects.
- 2.4 The programme is now seeking to implement further funding of £1M from the limited gainshare rebate to provide a top up to government's current UK Gigabit Voucher Scheme, helping to bring faster broadband to communities more quickly than the future larger-scale procurements.
- 2.5 The report also outlines the developing national programme managed by government. DCMS has an ambition to deliver gigabit-capable broadband to everyone within the UK, with support from Local Authorities, through an entity they have set up within the department called Building Digital UK (BDUK).

**3. Other options considered and rejected:**

3.1 None

**4. Conflicts of interest:**

4.1 Conflicts of interest declared by the decision-maker: None.

4.2 Conflicts of interest declared by other Executive Members consulted: None.

**5. Dispensation granted by the Conduct Advisory Panel:** None.

**6. Reason(s) for the matter being dealt with if urgent:** Not Applicable.

**7. Statement from the Decision Maker:**

<b>Approved by:</b> ----- <b>Councillor Keith Mans</b> <b>Chairman of Cabinet</b>	<b>Date:</b>  <b>13 July 2021</b>
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**2. Reasons for the decision:**

- 1.1. To set out a proposal for managing the County Council's involvement in Nationally Significant Infrastructure Projects (NSIPs) and the Development Consent Order (DCO) process.

**3. Other options considered and rejected:**

- 3.1 None

**4. Conflicts of interest:**

- 4.1 Conflicts of interest declared by the decision-maker: None  
4.2 Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel: None**

**6. Reason(s) for the matter being dealt with if urgent: Not applicable**

**7. Statement from the decision maker:**

<b>Approved by:</b>	<b>Date:</b>
-----	13 July 2021
Chairman of Cabinet Councillor Keith Mans	





- 1.5 That the value of the M27 J10 Improvement scheme in the County Council Capital Programme be increased from a value of £4.65m to £97.55 million, to be funded from Housing Infrastructure Grant and developer funding, and that authority be delegated to the Director of Economy, Transport and Environment, in consultation with the Leader, the Director of Corporate Resources and the Head of Legal Services to complete appropriate, aligned funding agreements;
- 1.6 That authority be delegated to the Director of Economy, Transport and Environment, in consultation with the Head of Legal Services to make and advertise necessary Road Orders and secure any additional statutory or land owner consents required; and
- 1.7 That authority be delegated to the Director of Economy, Transport and Environment, in consultation with the Leader, the Director of Corporate Resources and the Head of Legal Services to commence a staged procurement process, involving Early Contractor Involvement and main works contract and to spend up to £97.55 million, subject to confirmation of funding, following the completion of satisfactory financial agreements and approval of a scheme Project Appraisal by the Executive Lead Member for Economy, Transport and Environment.

**2. Reasons for the decision:**

- 1.1. To set out the updated position since the Cabinet last considered the M27 Junction 10 and Welborne in February 2021.

**3. Other options considered and rejected:**

- 3.1 None

**4. Conflicts of interest:**

- 4.1 Conflicts of interest declared by the decision-maker: None
- 4.2 Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel: None**

**6. Reason(s) for the matter being dealt with if urgent: Not applicable**

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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13 July 2021

Chairman of Cabinet  
Councillor Keith Mans

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3.1 None

**4. Conflicts of interest:**

4.1 Conflicts of interest declared by the decision-maker: None

4.2 Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel:** None

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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13 July 2021

Chairman of Cabinet  
Councillor Keith Mans



**Approved by:**

**Date:**

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13 July 2021

Chairman of Cabinet  
Councillor Keith Mans





**4. Conflicts of interest:**

4.1 Conflicts of interest declared by the decision-maker: None

4.2 Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel:** None

**6. Reason(s) for the matter being dealt with if urgent:** Not applicable

**7. Statement from the decision maker:**

<b>Approved by:</b>  -----  Chairman of Cabinet Councillor Keith Mans	<b>Date:</b>  13 July 2021
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